



GRAND HAVEN, MICHIGAN

FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2022



Vredeveld Haefner LLC
CPAs and Consultants

NORTHWEST OTTAWA RECREATION AUTHORITY

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INDEPENDENT AUDITORS' REPORT

November 16, 2022

Members of the Board
Northwest Ottawa Recreation Authority
Grand Haven, Michigan

Opinions

We have audited the accompanying financial statements of the governmental activities and the major fund of the Northwest Ottawa Recreation Authority (the Authority) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Authority, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 6 and 13 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Urodeuxeld Haefner LLC

MANAGEMENT'S DISCUSSION AND ANALYSIS

Northwest Ottawa Recreation Authority

Management's Discussion and Analysis

Our discussion and analysis of the Northwest Ottawa Recreation Authority's (the Authority) financial performance provides a narrative overview of the Authority's financial activities for the year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

Financial Highlights

- The Authority's primary funding sources are contributions from local units of government, program fees and donations. Additionally, the Authority seeks outside grant funding when available to assist with programming costs.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Authority's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The *statement of activities* presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Authority that are principally supported by intergovernmental and fee revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The Authority currently has no business-type activities.

Fund financial statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Authority, like other units of government, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Authority utilizes a single governmental fund.

Governmental funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the Authority's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Authority's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances, provide a reconciliation to the government-wide financial statements to facilitate this comparison between *governmental funds* and *governmental activities*.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This includes this discussion and analysis as well as a budgetary comparison schedule which is provided for the General fund to demonstrate compliance with the annual appropriated budget.

Condensed Financial Information

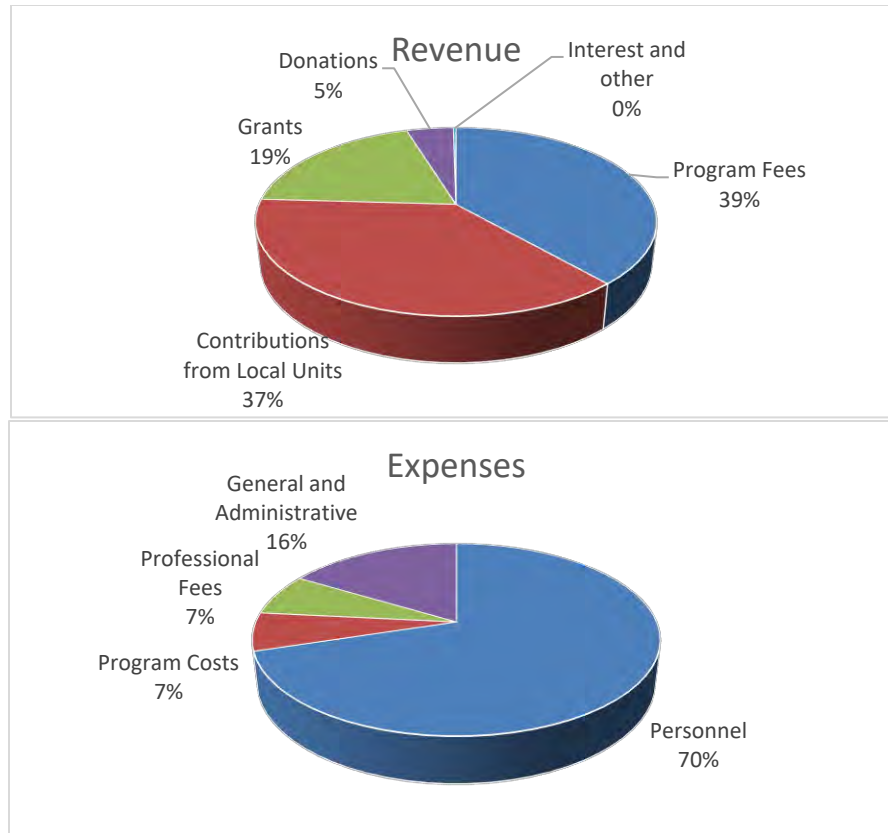
The following table represents condensed information about the Authority's financial position for the past two fiscal years.

	<u>2022</u>	<u>2021</u>
Current and other assets	\$104,762	\$141,781
Total assets	<u>104,762</u>	<u>141,781</u>
Current and other liabilities	27,637	34,166
Long-term liabilities	-	-
Total liabilities	<u>27,637</u>	<u>34,166</u>
Net position		
Unrestricted	77,125	107,615
Total net position	<u>\$77,125</u>	<u>\$107,615</u>

Income and Expenses

The Authority has maintained a stable financial position during the year ended June 30, 2022. Net position decreased \$30,490 during the year. The Authority received forgiveness of the paycheck protection program loan in fiscal year 2021. A summary of revenues and expenses for the past two fiscal years is presented below.

	<u>2022</u>	<u>2021</u>
Program revenues		
Program fees	\$113,403	\$109,811
Replacement reserve fees	-	41
Contributions from local units	110,120	109,037
Grants	56,871	53,689
Donations	13,283	9,848
General revenues		
Interest and other	741	-
Total revenues	294,418	282,426
Functions/program expenses		
Recreation and culture	324,908	273,815
Revenues over (under) expenses	(30,490)	8,611
Other financing sources (uses)		
Forgiveness of loan payable	-	43,100
Change in net position	(30,490)	51,711
Net position, beginning of year	107,615	55,904
Net position, end of year	\$77,125	\$107,615



General Fund Budgetary Highlights

- Revenue and expenses increased post COVID-19.
- The Authority received grants from the Grand Haven Area Community Foundation, State of Michigan and United Way to assist in providing the Rec Summer School program.

Capital Asset and Long-Term Debt Activities

The Authority currently has no capital assets or long-term debt.

Future Projections

- The Authority plans to continue updating and increasing program offerings.
- The Authority plans to continue seeking additional funding assistance to support the expansion of their programs.

Requests for Information

This financial report provides an overview of the current and prospective financial condition of the Authority's operations and financial position. If there are questions concerning this report or if additional information is desired, please contact Chris Van Hekken, Director by phone at 616-850-5125 or by e-mail at vanhekkenc@norarec.org.

BASIC FINANCIAL STATEMENTS

NORTHWEST OTTAWA RECREATION AUTHORITY

GOVERNMENTAL FUNDS BALANCE SHEET / STATEMENT OF NET POSITION

JUNE 30, 2022

	<u>General Fund</u>	<u>Adjustments</u>	<u>Statement of Net Position</u>
Assets			
Cash	\$ 104,762	\$ -	\$ 104,762
Total assets	<u>\$ 104,762</u>	<u>-</u>	<u>104,762</u>
Liabilities and fund balance			
Liabilities			
Accounts payable	\$ 964	-	964
Accrued liabilities	24,676	-	24,676
Unearned revenue	<u>1,997</u>	<u>-</u>	<u>1,997</u>
Total liabilities	<u>27,637</u>	<u>-</u>	<u>27,637</u>
Fund balance			
Assigned for soccer replacement reserve	53,841	(53,841)	-
Unassigned	<u>23,284</u>	<u>(23,284)</u>	<u>-</u>
Total fund balance	<u>77,125</u>	<u>(77,125)</u>	<u>-</u>
Total liabilities and fund balance	<u>\$ 104,762</u>		
Net position			
Investment in capital assets		-	-
Unrestricted		<u>77,125</u>	<u>77,125</u>
Total net position			<u>\$ 77,125</u>

The accompanying notes are an integral part of these financial statements.

NORTHWEST OTTAWA RECREATION AUTHORITY

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE / STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2022

	General Fund	Adjustments	Statement of Activities
Program revenues			
Contributions from local units			
City of Grand Haven	\$ 35,398	\$ -	\$ 35,398
City of Ferrysburg	9,417	-	9,417
Grand Haven Township	51,249	-	51,249
Port Sheldon Township	2,000	-	2,000
Robinson Township	12,056	-	12,056
Grants	56,871	-	56,871
Donations	13,283	-	13,283
Charges for services			
Program fees	113,403	-	113,403
General revenue			
Interest and other	741	-	741
Total revenues	<u>294,418</u>	<u>-</u>	<u>294,418</u>
Expenditures/expenses			
Current			
Recreation and culture			
Personnel	228,001	-	228,001
Program costs	20,848	-	20,848
Professional fees	22,809	-	22,809
General and administrative	53,250	-	53,250
Total expenditures/expenses	<u>324,908</u>	<u>-</u>	<u>324,908</u>
Net changes in fund balance/net position	(30,490)	-	(30,490)
Fund balance, beginning of year	<u>107,615</u>		
Fund balance, end of year	<u>\$ 77,125</u>		
Net position, beginning of year			<u>107,615</u>
Net position, end of year			<u>\$ 77,125</u>

The accompanying notes are an integral part of these financial statements.

NORTHWEST OTTAWA RECREATION AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2022

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Northwest Ottawa Recreation Authority (the Authority) conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies.

Reporting Entity

The Authority serves the Cities of Grand Haven and Ferrysburg and the Townships of Grand Haven, Port Sheldon and Robinson located within Ottawa County. The Authority was established in 2009 under Michigan Public Act 321 of 2000 for the purpose of planning and administering park and recreational programs and services for the citizens of the member units.

As required by generally accepted accounting principles, the financial statements of the reporting entity include those of the Authority. There are no component units to be included. The criteria for including a component unit include significant operational or financial relationships with the Authority.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the primary government. *Governmental activities*, which normally are supported by program fees and intergovernmental revenues are reported in total. The Authority has no business-type or fiduciary activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*.

The Authority maintains only one fund, the General fund, which is reported as a major governmental fund and is used to account for all financial resources of the Authority. A combined financial statement is provided for the governmental funds balance sheet and the statement of net position as well as the governmental fund statement of revenues, expenditures and changes in fund balance and the statement of activities. The General fund is considered to be a major fund for financial reporting purposes. The Authority does not utilize any proprietary or fiduciary funds.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

NORTHWEST OTTAWA RECREATION AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2022

Governmental funds are accounted for using the *modified accrual basis of accounting*. Their revenues are recognized when they become measurable and available. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for reimbursement-based grants and interest which use a one-year collection period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. Exceptions to this general rule include: (1) principal and interest on long-term debt and (2) payment for compensated absences, which are recognized when due.

Governmental funds are accounted for on a spending or “flow of financial resources” measurement focus. This means that only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance is considered a measure of “available, spendable resources”.

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of “available, spendable resources” during a period.

Budgets and Budgetary Accounting

Comparisons to budget are presented for the General fund. The Authority follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 1, the Director submits to the Board of Trustees (Board) a proposed operating budget for the fiscal year commencing the following July 1.
2. Prior to July 1, the budget is legally enacted through a Board motion.
3. Formal budgetary integration is employed as a management control device during the year for the General fund.
4. The budget for the General fund is adopted on a basis consistent with generally accepted accounting principles.
5. Adoption and amendment of the budget used by the Authority is governed by Michigan Law. The appropriations are based on the projected expenditures budget of the various functions of the Authority. Any amendment to the original budget must meet the requirements of Michigan Law. The Authority amended its budget during the year. Any revisions that alter the expenditures at the function level within the General fund must be approved by the Board.

Deposits and Investments

State statutes and Board policy authorize the Authority to invest in:

- a) Bond, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b) Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- c) Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.

NORTHWEST OTTAWA RECREATION AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2022

- d) Bankers acceptances of United States banks.
- e) Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f) Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- g) External investment pools as authorized by Public Act 20 as amended.

Receivables

Accounts receivable are due from member units of government and/or program participants.

Prepaid Items

Certain payments to vendors represent costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are accounted for following the consumption method of accounting.

Unearned Revenue

Funds report *unearned revenue* in connection with program fee and youth scholarship resources that have been received but not yet earned.

Risk Management

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Authority carries commercial insurance to cover risks of losses. The Authority has had no settled claims resulting from these risks that exceeded their commercial coverage in any of the past three fiscal years.

Net Position and Fund Balance Reporting

Governmental funds report fund balance in the following five categories:

1. Non-spendable – the related asset's form does not allow expenditure of the balance. The assets are either (a) not in a spendable form or (b) legally or contractually required to be maintained intact. Nonspendable fund balance would be equal to inventory, prepaid items, non-current financial assets, and the nonspendable portion of endowments.
2. Restricted – the related assets can only be spent for the specific purposes stipulated by constitution, external resource providers, or as identified in enabling legislation.
3. Committed – the related assets can only be spent for a specific purpose identified by formal resolution of the Authority's governing board.
4. Assigned – the related assets can only be spent for a specific purpose identified by management as authorized by the governing board.
5. Unassigned – is the residual classification and includes all spendable amounts not contained in the other classifications.

NORTHWEST OTTAWA RECREATION AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

FOR THE YEAR ENDED JUNE 30, 2022

Net Position and Fund Balance Flow Assumptions

Sometimes the Authority will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position/fund balance and unrestricted – net position/fund balance, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Authority's policy to use restricted resources first, then unrestricted resource as they are needed. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

2. EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS

Michigan law provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the Authority's actual expenditures and budgeted expenditures for the budgetary fund has been shown at the object level. The approved budget of the Authority for the budgetary fund was adopted at the function level. During the year ended June 30, 2022, the Authority incurred expenditures in the General fund which were in excess of the amounts appropriated as follows:

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance (Unfavorable)</u>
General Fund			
Recreation and culture	\$302,184	\$324,908	\$(22,724)

3. DEPOSITS

The balance on the financial statements for cash was \$104,762. This balance was in a financial institution located in Michigan. State policy limits the Authority's deposit options to financial institutions located in Michigan. All accounts are in the name of the Authority and are recorded in Authority records at fair value.

Deposit risk

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned. As of year-end, the Authority's entire bank balance of \$88,695 was FDIC insured.

4. RETIREMENT PLAN

The Authority provides a defined contribution pension plan (externally managed IRS Section 401a plan), which provides pension benefits to qualified employees. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The Authority's contribution for employees eligible to participate in the plan has cliff vesting of 5 years. Vesting is credited using elapsed time method (employees will be credited with one vesting year for each 12 months of continuous employment from the date of hire). Participants contribute 4% of covered wages which is matched by the Authority. Authority contributions were \$3,864 and participant contributions were \$3,864 to the plan during the year. The plan provisions and contribution amounts were established and may be amended by the Authority Board.

REQUIRED SUPPLEMENTARY INFORMATION

NORTHWEST OTTAWA RECREATION AUTHORITY

GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2022

	<u>Budget Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amount</u>	<u>Positive</u> <u>(Negative)</u>
Revenues				
Contributions from local units				
City of Grand Haven	\$ 35,398	\$ 35,398	\$ 35,398	\$ -
City of Ferrysburg	9,417	9,417	9,417	-
Grand Haven Township	51,249	51,249	51,249	-
Port Sheldon Township	2,000	2,000	2,000	-
Robinson Township	12,056	12,056	12,056	-
Grants	20,000	-	56,871	56,871
Donations	45,500	23,000	13,283	(9,717)
Charges for services				
Program fees	162,000	197,500	113,403	(84,097)
Interest and other	-	-	741	741
Total revenues	<u>337,620</u>	<u>330,620</u>	<u>294,418</u>	<u>(36,202)</u>
Expenditures				
Current				
Recreation and culture				
Personnel	219,000	219,000	228,001	(9,001)
Program costs	10,000	10,000	20,848	(10,848)
Professional fees	19,500	35,650	22,809	12,841
General and administrative	61,993	37,534	53,250	(15,716)
Total expenditures	<u>310,493</u>	<u>302,184</u>	<u>324,908</u>	<u>(22,724)</u>
Net changes in fund balance	27,127	28,436	(30,490)	(58,926)
Fund balance, beginning of year	<u>107,615</u>	<u>107,615</u>	<u>107,615</u>	-
Fund balance, end of year	<u>\$ 134,742</u>	<u>\$ 136,051</u>	<u>\$ 77,125</u>	<u>\$ (58,926)</u>

Note to Required Supplementary Information

Budgets and Budgetary Accounting

The Board adopts an annual budget for the General fund following the GAAP basis of accounting. Unexpended appropriations lapse at year-end.